

Forest Carbon Partnership Facility

3d. Update on REDD+ Cost Assessment Tools

Eighth Meeting of the Carbon Fund Participants (CF8)

Paris, France

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Key Points

- Cost Assessment is useful to
 - Inform program identification
 - Explore Emissions Reductions (ER) program design options
 - Support informed ERPA negotiations (esp. for Program Proponent)
 - Understand cost-effectiveness of REDD+ (in the long-term)
- Cost tools provide a structured approach to assess and compare costs of ER programs
 - Economic and financial analysis
- Cost assessment can help generate better (more sustainable)
 ER Programs
 - REDD+ payments help shift to sustainable and profitable land uses through investment in underlying assets
- Tools and Good Practice Guidance will complement the Methodological Framework
 - The Methods Framework does not have specific criteria on costs

World Bank REDD+ Cost Assessment Tool

- Developed jointly with UNDP (Tanzania and DRC) and World Bank Institute
 - Funded by Trust Fund for Environmentally and Socially Sustainable Development (TFESSD)

Purpose

- Assess all relevant cost elements (accommodates project to national scale)
- Generate abatement costs of proposed activities

Cost concept

- Cost categories: opportunity, implementation, transaction, institutional costs
- Cost and carbon comparison for up to 20 land use classes
- Comparison of reference case (no REDD+) with REDD+ scenario (all 5 activities)

World Bank REDD+ Cost Assessment Tool (cont.)

Key Inputs and Output (per land use class) for each scenario

| Inputs | Outputs |
|--|---|
| Time-average carbon stocks (5 pools) | Net Present Value, Internal Rate of Return |
| Area at beginning and end of programs (land use change matrix) | Opportunity and Abatement Costs |
| Cash flow; inflation and discount rate | Difference in GHG emissions |
| Implementation, institutional, transaction costs (for up to 12 intervention types); includes worksheets for each cost category | Incremental Cash Flow |

Framework for Cost Assessment

Opportunity Costs

 Foregone net benefits of alternative land uses (not just costs associated with conversion of forests, but also other land uses)

Implementation Costs

- Investments required to implement REDD+ interventions and minimize displacement
- Includes operating costs (reoccurring costs after initial investment)

Transaction Costs

- For actions necessary to receive REDD+ payments
- Transactions do not reduce emissions

Institutional Costs

- Incurred at political-administrative level to develop and manage REDD+ activities and ensure enabling legal and regulatory environment
- Costs are additional (relative to no REDD+ actions)







Cost Examples by Category

| Implementation | Transaction | Institutional |
|---|--|--|
| Infrastructure development | Program Documentation | Institutional reform |
| Extension support services | Payment distribution | Policy development and formulation |
| Sustainable forest management practices | Measurement, Reporting, Verification | Establishment and operation of new institutions/authorities |
| Law enforcement | Contract management (negotiation, compliance etc.) | Knowledge transfer and dissemination (e.g. from national to local) |
| Investment in agricultural input | Consultation, Marketing | Establishment of participatory mechanism |
| Staff costs | Registry, Database operation | Training, capacity building |

Key Steps in Cost Assessment

| Project key data for Reference and REDD+ scenario | | | |
|---|-------------------|------------------------|--|
| Land use classification | Carbon stock data | Land use change matrix | |
| | | | |
| Land use economics | | | |
| Estimation of net present values (NPV) for all identified land uses | | | |
| | | | |
| Reference and REDD+ scenario comparison | | | |
| GHG emissions and emissions r | eductions | Opportunity costs | |
| | | | |
| REDD+ cost elements | | | |
| Estimation of implementation costs, t and institutional costs | | REDD+ abatement costs | |

Example Empirical Results

| Pilot Study Example | Intervention | Opportunity Costs (US\$/tCO2) | Projects Costs (Implementation, Transaction, Institutional) (US\$/tCO2) |
|--|---|-------------------------------|---|
| DRC: Ecomakala+ (438,400ha) | Reforestation, micro forest plantations, subsidies for improved cook stoves | 4.1 | 7.5 |
| Colombia: Huila (103,500ha) | Conservation, improve livelihoods | 2.6 | 3.1 |
| Tanzania: Jane Goodall Kigoma (85,200ha) | Conservative, alternative income generation | 15 | 13.8 |

- World Bank cost assessment tool applied to 8 projects
 - Funded by WB TFESSD and UNDP
 - Performed with Unique Forestry, ONFi, World Bank Institute

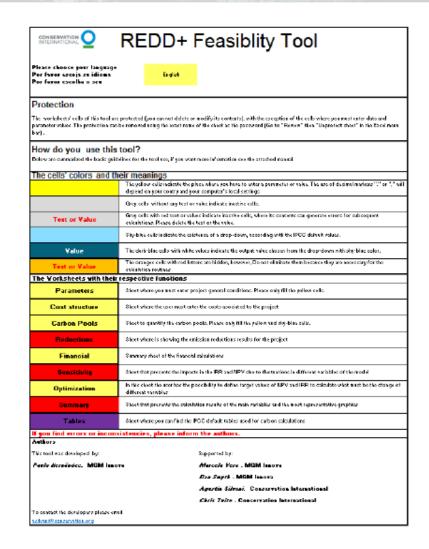
Some Early Insights

- Transaction and implementation costs can be as high opportunity costs
 - Opportunity costs inform policy and upstream design (e.g., siting of programs)
 - Transaction, institutional and implementation costs are relevant for detailed ER program design
 - Project costs can be similar to opportunity costs and can amount to an average of approx. \$7/t CO2
 - Economies of scale: small projects tend to have high unit costs
- Availability of reliable data is sparse
 - Estimates of nascent REDD+ projects at sub-national level largely hinge on shortterm budget estimates, not long-term cost estimates
 - Economics of alternative land uses are difficult to estimate: limits utility opportunity cost analysis
- Implementation and transaction costs are crucial for cost-effective ER program design
 - Institutional costs are small and mostly covered by readiness funding
 - Transaction costs (mostly RL and MRV) at national are significant
 - For ER Programs at sub-national level transactions costs need to minimized

Conservation International's Tool for the Financial Analysis of REDD Projects

REDD+ Feasibility Tool

- Quick, accurate assessment of site/region's potential for REDD+
- Detailed financial feasibility
 breakdown
- Only requires reasonable expectations of costs, deforestation rates, probability of success
- Builds on IPCC default values
- Allow sensitivity analysis (e.g., changes in carbon price)
- Guides investment decisions





Some key differences in features

| between WB and CI tool | | |
|------------------------|---|---|
| | WB Cost Assessment Tool | CI "Financial Analysis of RED |
| Scope | Covers all five REDD+ activities | • Only Deforestation (RED) |
| Carbon Finance | Does not account for carbon revenue | Includes carbon revenue in feasibility; also: taxes, cap expenditures, depreciation |

Cost

categories

(tools use different

terminology and

categorization)

Weaknesses

Strengths

detailed land-used change matrix Compares economic

Assessment of financial

feasibility is limited

implications of a reference (no REDD+) and REDD+ scenario

Opportunity, implementation,

transaction, institutional costs

Costs and emissions based on

development, land acquisition, and activity cost Detailed cost structure and revenue analysis support sound investment analysis

carbon price development, loan costs

pital on rate;

management, community

analysis

dynamics

in financial

Project development, implementation,

Performs sensitivity and optimization

Limited land-use differentiation and

DD Projects"

Going forward

- Existing tools can be applied (and further enhanced) in ER Program design and preparation
- Cost-effective design and financial considerations will become more relevant in relation to expected benefits (ER payments)
- There is some experience in assessing and designing projects

 assessing and costing programs
 has new challenges



THANK YOU!

www.forestcarbonpartnership.org

